# [Third Reprint] **ASSEMBLY, No. 2579**

# STATE OF NEW JERSEY 216th LEGISLATURE

INTRODUCED FEBRUARY 10, 2014

Sponsored by:
Assemblyman RAJ MUKHERJI
District 33 (Hudson)
Assemblywoman ELIANA PINTOR MARIN
District 29 (Essex)
Assemblyman TIMOTHY J. EUSTACE
District 38 (Bergen and Passaic)

**Co-Sponsored by:** 

Assemblymen Benson, McKeon, Assemblywoman Spencer and Assemblyman Gusciora

### **SYNOPSIS**

Authorizes municipalities to facilitate private financing of water conservation, storm shelter construction, and flood and hurricane resistance projects through use of voluntary special assessments.

## CURRENT VERSION OF TEXT

As reported by the Senate Budget and Appropriations Committee on June 22, 2015, with amendments.



(Sponsorship Updated As Of: 1/30/2015)

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1	AN ACT concerning the <sup>1</sup> [financing] <u>implementation</u> of	
2	<sup>1</sup> renewable energy and energy efficiency systems and <sup>1</sup> water	
3	conservation, storm shelter construction, and flood and	
4	hurricane resistance projects, <sup>1</sup> [and] <sup>1</sup> amending P.L.1960, c.183	
5	and P.L.2011, 187 <sup>1</sup> and supplementing chapter 56 of Title 40 of	
6	the Revised Statutes <sup>1</sup> .	
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8	BE IT ENACTED by the Senate and General Assembly of the State	
9	of New Jersey:	
10	21 01 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	
11	<sup>2</sup> 1. (New section) The Legislature finds and declares it to be the	
12	public policy of this State that:	
13	a. The implementation of and investing in energy and water	
14 15	efficiency improvements to, and flood and hurricane mitigation	
15 16	projects for existing properties is a critical component in conserving natural resources and mitigating the effects of floods and	
17	hurricanes, and is financially beneficial over time; upfront costs are	
18	a barrier to major energy improvements;	
19	b. PACE legislation provides an innovative way for property	
20	owners to finance energy and water efficiency improvements which,	
21	in turn, result in homeowners saving a significant sum in energy	property owners
22	costs and which also help communities create local jobs, result in	property emicre
23	lower mortgage foreclosures, and stimulate local economics and	
24	lower emissions; and	
25	c. PACE financing will allow New Jersey municipalities to	
26	contribute in order to help meet community sustainability,	
27	greenhouse gas emissions reductions, and energy goals, and will	
28	provide a valuable service to the citizens of their communities. <sup>2</sup>	
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30	<sup>2</sup> [1] 2. <sup>2</sup> (New section) As used in this section, and in	
31	P.L.2011, c.187 (C.40:56-1.4 et al.):	
32	"Bonds" mean bonds or other obligations issued by a	
33	municipality <sup>3</sup> , county, or county improvement authority, as	
34	applicable, for the purposes set forth in this <sup>2</sup> [act] section and in	
35	P.L.2011, c.187 (C.40:56-1.4 et al.) <sup>2</sup> .	
36	<sup>3</sup> L"Director"meanstheDirectoroftheDivisionofLocal	""Director" means
37	Government Services in the Department of Community Affairs. ] <sup>3</sup>	the Director of the
38	"Energy efficiency improvement" means an improvement to	

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

reduce energy consumption through conservation or a more of Local Government

energy, including, but not limited to: air sealing; installation of in the Department of

insulation; installation of energy-efficient electrical, heating, Community Affairs."

efficient use of electricity, natural gas, propane, or other forms of Services

Matter underlined thus is new matter.

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Matter enclosed in superscript numerals has been adopted as follows: <sup>1</sup>Assembly AAP committee amendments adopted December 15, 2014.

<sup>&</sup>lt;sup>2</sup>Senate SBA committee amendments adopted May 14, 2015.

<sup>&</sup>lt;sup>3</sup>Senate SBA committee amendments adopted June 22, 2015.

- 1 cooling or ventilation systems; building modifications to increase
- 2 the use of daylight; replacement of windows; installation of energy
- 3 controls or energy recovery systems; installation of electric vehicle
- 4 charging equipment; and installation of efficient lighting
- 5 <u>equipment.</u>
- 6 <u>"Flood resistant construction project" means a project that</u>
  7 <u>mitigates the likelihood of substantial flood damage, including but</u>
  8 <u>not limited to the installation of break-away walls and building</u>
- 9 <u>elevation alterations.</u>
- 10 "Hurricane resistant construction project" means an improvement
- 11 that brings a component of a structure into compliance with the
- standards for a "wind-borne debris region" pursuant to the "State
- 13 Uniform Construction Code Act," P.L.1975, c.217 (C.52:27D-119
- 14 <u>et seq.</u>), or into compliance with a successor standard under that
- 15 <u>code.</u>
- 16 <u>"PACE" is an acronym for the term "property assessed clean</u>
- 17 <u>energy."</u>
- 18 <u>"PACE project" means the purchase, lease, or installation, or any</u> 19 combination thereof, of renewable energy systems or the energy
- combination thereof, of renewable energy systems or the energy produced by such systems, energy efficiency improvements, water
- 21 conservation projects, flood resistant construction projects,
- 22 hurricane resistant construction projects, storm shelter projects, or
- 23 <u>safe room projects, undertaken by property owners</u> <sup>3</sup>through a
- 24 purchase contract, lease, power purchase agreement, or through
- 25 other agreements or means, on properties within a municipality.
- 26 <u>"PACE program" means a program established by a municipality</u>
- 27 by ordinance, providing for the imposition of PACE special
- 28 <u>assessments on</u> <sup>3</sup>[2qualifying<sup>2</sup>]<sup>3</sup> properties within the municipality,
- 29 <u>in which the owner of such property has requested the PACE</u>
- 30 special assessment.
- 31 <u>"PACE special assessment" means a</u> **2**[special] <u>local</u>
- 32 <u>improvement</u><sup>2</sup> <u>assessment</u> <sup>2</sup>, in accordance with chapter 56 of Title
- 33 40 of the Revised Statutes, to be imposed on a property in
- 34 connection with a PACE project.
- 36 corporation, partnership, or any other form of private organization,
- 37 <u>including but not limited to a "related competitive business segment</u>
- 38 of a public utility holding company," or a "related competitive
- 39 <u>business segment of an electric public utility or gas public utility,"</u>
- as defined under section 3 of P.L.1999, c.23 (C.48:3-51), so long as
- 41 the organization is not subject to the jurisdiction of the Board of
- 42 Public Utilities.<sup>2</sup>
- 43 <u>"Project costs" mean the costs associated with a PACE project,</u>
- 44 and shall be deemed to include: the hard costs of leasing,
- 45 purchasing, constructing or acquiring the project; soft costs,
- 46 including but not limited to engineering fees, inspection fees and
- 47 permits, and costs relating to the measurement and verification of

1 project savings; costs of utilizing the PACE program, including but not limited to program fees <sup>2</sup>[and], <sup>2</sup> closing costs <sup>2</sup>, and interest 2 and other financing charges<sup>2</sup>; and bond issuance costs, including 3 but not limited to professional fees and the costs of funding 4 5 capitalized interest, if any, or a debt service reserve fund, if any. "Property" means <sup>3</sup>an industrial, agricultural, -residential- or 6 commercial<sup>3</sup> property\*within a municipality upon which a PACE 7 8 special assessment is imposed at the request of a property owner in

connection with a PACE project. "Property owner" means the owner of a property within a municipality who requests that a PACE special assessment be imposed on the property in connection with a PACE project.

"Renewable energy system" means an improvement in which the electrical, mechanical, or thermal energy is produced from a method that uses one or more of the following fuels or energy sources: hydrogen, solar energy, geothermal energy, bio-mass or wind energy.

"Safe room project" or "storm shelter project" means an improvement that creates a hardened structure specifically designed to meet criteria set forth by the Federal Emergency Management Agency and provide "near-absolute protection" in extreme weather events, including tornados and hurricanes.

"Solar renewable energy certificate" shall have the same meaning as set forth in section 3 of P.L.1999, c.23 (C.48:3-51).

"Water conservation project" means an improvement that reduces water consumption, increases the efficiency of water use, or reduces water loss.1

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 ${}^{1}$ [1.]  ${}^{2}$ [2. ${}^{1}$ ] 3. ${}^{2}$  Section 1 of P.L.2011, c.187 (C.40:56-1.4) is amended to read as follows:

1. <sup>1</sup>[Upon application to and approval by the Director of the Division of Local Government Services in the Department of Community Affairs, the <u>1</u> <u>a. The</u> governing body of a municipality <sup>1</sup>[, or a qualified private or non-profit entity serving as its administrator, I may adopt an ordinance to undertake the

construction projects, storm shelter projects, safe room projects, renewable energy systems, and energy efficiency improvements] development, implementation, administration, or financing, or any combination thereof, of a PACE program. <sup>3</sup>[An introduced ordinance to establish a PACE program shall not be adopted

b. Notwithstanding subsection a. of this section, municipalities Transitional Aid to Localities program within the three most recent

, or a residential property five or more dwelling units.

Director shall evaluate the financing of the purchase and installation of water conservation proposed PACE program, thejects, flood resistant construction projects, hurricane resistant ability of each municipal applicant to effectively administer its 40 responsibilities under the PACE program, and the municipal applicant's without the director's approval in capacity to oversee and monitor any third party that operates the program on that (1) are receiving, or have received State Aid through the applicant's behalf or  $^{46}_{18}$ engaged in financing the piscal years, (2) are subject to State supervision pursuant to the

"Upon application to and approval by the Director of the **Division of Local** Government Services in the Department of Community Affairs, who shall approve applications from no more than ten municipalities according to the order which such applications are submitted, the"

"The

program. An introduced ordinance to establish a PACE program shall not be adopted

without the Director's approval."

- 1 "Local Government Supervision Act (1947)," P.L.1947, c.151
- 2 (C.52:27BB-1 et seq.), -or- (3) are subject to the "Municipal
- 3 Rehabilitation and Economic Recovery Act," P.L.2002, c.43
- (C.52:27BBB-1 et al.). <sup>3</sup>[The director shall approve the ordinance ", or (4) are 4
- 5 for final adoption if the municipality demonstrates that it has the disqualified from the
- appropriate employees and other resources necessary to impose and system 6
- collect the PACE special assessments and to execute any necessary of local budget 7
- transfers with respect to any pledge and assignment in connection examination 8
- 9 administering a PACE program unless the municipality-designates, subsection b. of N.J.S.
- 10 11 by ordinance, a county or county improvement authority to develop,
- 12 administer, and finance, a PACE program to serve the residents of
- 13 the municipality. Notwithstanding any such designation, the
- 14 municipality shall continue to possess all rights to impose, assess,
- 15 collect and enforce any assessment imposed pursuant to P.L.2011,
- c.187 (C.40:56-1.4 et al.)<sup>3</sup>. 16
- 17 The PACE program shall consist of, among other things, the 18
- implementation of PACE projects to be undertaken<sup>1</sup> by property owners as <sup>1</sup>[a]<sup>1</sup> local <sup>1</sup>[improvement] improvements<sup>1</sup> and <sup>1</sup>[may 19
- provide] the provision by ordinance for a "["clean energy and 20
- storm resistance PACE special assessment to be imposed on a 21
- property properties within the municipality, if the owner of the a 22
- property requests the <sup>1</sup>PACE special <sup>1</sup> assessment in order to 23
- <sup>1</sup>[install such systems or improvements] <u>undertake a PACE</u> 24
- project<sup>1</sup>. <sup>1</sup>[Each improvement] PACE projects<sup>1</sup> on an individual 25
- property <sup>1</sup> subject to the same PACE special assessment agreement 26 <u>collectively</u><sup>1</sup> shall constitute a separate local improvement and shall
- 28 be assessed separately to the property owner benefitted thereby.
- 29 The clean energy special assessment shall be payable in quarterly
- installments.] ¹[The terms of the clean energy and storm resistance 30
- 31 special assessment shall be in accordance with the terms of the
- 32 financing provided by the municipality pursuant to section 2 of
- 33 P.L.2011, c.187 (C.40:56-13.1).

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- <sup>3</sup>[b.] c. A municipality <sup>3</sup>, or county or county improvement 34
- authority if designated by a municipality under subsection b. of this 35
- -section-<sup>3</sup> may designate a <sup>3</sup>county, <sup>3</sup> county improvement 36
- authority <sup>2</sup>, another public entity, <sup>2</sup> or <sup>3</sup>[a private <sup>2</sup>[or non-profit]]<sup>2</sup> 37
- entity one or more private entities to manage, oversee, administer, 38
- finance or implement, or any combination thereof, all or any part of 39
- the PACE program on the municipality's behalf. To the extent that 40
- a <sup>3</sup>county, <sup>3</sup> county improvement authority <sup>2</sup> or other public entity <sup>2</sup> is 41
- 42 designated to manage, oversee, administer, finance or implement, or
- 43 any combination thereof, all or any part of a PACE program on the
- municipality's behalf, the <sup>3</sup>county, <sup>3</sup> county improvement authority 44
- <sup>2</sup>or other public entity<sup>2</sup> may designate a <sup>3</sup>[private <sup>2</sup>[or non-profit]<sup>2</sup> 45
- entity one or more private entities to manage, oversee, administer, 46

therewith are prohibited from developing, financing, or otherwise authorized pursuant to

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finance 2,2 or implement, or any combination thereof, all or any
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      portion of such activities.1
      (cf: P.L.2011, c.187, s.1)
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         {}^{1}[2.] {}^{2}[3.{}^{1}] 4.{}^{2} Section 2 of P.L.2011, c.187 (C.40:56-13.1) is
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      amended to read as follows:
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 7
         2. a. <sup>1</sup>[Upon application to and approval by the Director of the
 8
      Division of Local Government Services in the Department of
 9
      Community Affairs, a qualified private or non-profit entity may
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      establish a program to finance the purchase and installation of water
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      conservation projects, flood resistant construction projects,
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      hurricane resistant construction projects, storm shelter projects, safe
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      room projects, renewable energy systems, and energy efficiency
      improvements by property owners within municipalities contracting *"and
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      with the entity that have also obtained the director's approval. be subject to the
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      Repayment shall be completed through the clean energy and storm provisions
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      resistance special assessment. Upon application approval, the entity of sections 1 through 5
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      may administer: lending 1 A county, county improvement of
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      authority or <sup>2</sup>[private or non-profit] other public entity, or a P.L.1999, c.440
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      private<sup>2</sup> entity designated by a municipality or <sup>2</sup>a<sup>2</sup> <sup>3</sup>county, <sup>3</sup> county (C.40A:11-4.1
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      improvement authority <sup>2</sup>or other public entity, <sup>2</sup> pursuant to -40A:11-4.5)
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      subsection b. <sup>3</sup>or c. <sup>3</sup> of section 1 of P.L.2011, c.187 (C.40:56-1.4) applicable to
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      to administer or implement a PACE program may: administer agreements between <sup>1</sup>[the] a private entity <sup>1</sup>[itself] and property year
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      owners; <sup>1</sup>[lending] administer agreements between municipalities limitation for
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      and property owners pursuant to section 3 of P.L.2011, c.187 competitive
26
      (C.40:56-13.2); <sup>1</sup>[lending] <u>administer</u> <u>agreements involving contracts of section 2</u>
27
      county improvement authorities pursuant to paragraph (2) of of
28
      subsection (j) of section 12 of P.L.1960, c.183 (C.40:37A-55); P.L.1999, c.440
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      <sup>1</sup>[lending] administer agreements involving private entities that (C.40A:11-
30
      participate in the program; <sup>1</sup>administer <sup>1</sup> the sale of solar renewable 4.2) shall not apply,
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      energy certificates from participating property owners; and and
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      <sup>1</sup>undertake<sup>1</sup> any other appropriate responsibilities <sup>1</sup>as set forth in its except that an
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      agreement with the municipality <sup>2</sup>[or], <sup>2</sup> <sup>3</sup> county, <sup>3</sup> county between a municipality improvement authority, <sup>2</sup> or other public entity, <sup>2</sup> as applicable and another local unit
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      <sup>1</sup>[Any contract between the entity and a municipality or county to
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      improvement authority shall be subject to the "Local Public administer, finance, or
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      Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.)
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                                                                                 implement a PACE
         b. Notwithstanding the provisions of the "Local Public program may
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      Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.), agreements be negotiated and
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      between a municipality 3, county, 3 or county improvement authority executed as
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      and a private <sup>2</sup>[or non-profit]<sup>2</sup> entity shall be on such terms and a shared services
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      conditions as the municipality 3, county, 3 or county improvement agreement
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                                                                                 pursuant to the
      authority shall deem necessary or desirable 1 *
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         <sup>1</sup> [Upon application to and approval by the Director of the provisions of
45
      <u>Division of Local Government Services in the Department of the Uniform Shared</u>
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                                                                                 Services
                                                                                 and Consolidation Act,
                                                                                 P.L.2007, c.63
                                                                                 (C.40A:65-1 et
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seq.)"

- 1 Community Affairs, a municipality may adopt an ordinance to
- 2 establish a program to finance the purchase and installation of water
- 3 conservation projects, flood resistant construction projects,
- 4 <u>hurricane resistant construction projects, storm shelter projects, safe</u>
- 5 <u>room projects,</u> renewable energy systems, and energy efficiency
- 6 improvements by property owners. Pursuant to this section, the
- 7 <u>establishment of this program may merely involve contracting with</u>
- 8 <u>a qualified private or non-profit entity, subject to the "Local Public</u> 9 Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.), upon the
- 9 Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.), upon the director's approval, to administer the program on the municipality's

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- c.<sup>1</sup> The governing body <sup>3</sup>of a municipality<sup>3</sup> may apply to a <sup>3</sup>county, or to a <sup>3</sup>county improvement authority that issues bonds pursuant to paragraph (2) of subsection (j) of section 12 of P.L.1960, c.183 (C.40:37A-55), or may issue bonds to finance the program pursuant to section 3 of P.L.2011, c.187 (C.40:56-13.2).
- 17 1(1) 3 [Bonds] Notwithstanding any other law to the contrary,
  18 bonds issued by a 2 municipality shall be authorized and
  19 issued 3 [in the manner set forth in the "Local Bond Law"]
  20 (N.J.S.40A:2-1 et seq.), except that:
- 21 (a) the ordinance may be adopted notwithstanding the provisions 22 of N.J.S.40A:2-11, and no down payment <sup>2</sup>[will] shall<sup>2</sup> be 23 required;
  - (b) the provisions of N.J.S.40A:2-22, concerning periods of usefulness, and N.J.S.40A:2-26, concerning bond maturity, shall not apply;
    - (c) the provisions of N.J.S.40A:2-27, concerning the public sale of bonds, shall not apply, and instead the bonds may be sold at public or private sale, at the option of the municipality; and
    - (d) if the bonds are non-recourse to the full faith and credit of the municipality, no by ordinance of such county or municipality, may be issued in one or more series, on such additional terms and may be sold at public or private sale, all as set forth in the ordinance.
    - (2) (a) Bonds issued by a municipality, county, county improvement authority or other public entity shall be non-recourse obligations of such issuer and shall not be a general obligation of such issuer, or the State of New Jersey.
    - (b) No<sup>3</sup> review of the Local Finance Board with respect to the authorization or issuance of the bonds\*hall be required. \*\*
    - <sup>3</sup>(c)<sup>3</sup> Bonds issued by a county improvement authority shall be authorized and issued in the manner set forth in the "county improvement authorities law," P.L.1960, c.183 (C.40:37A-44 et seq.).<sup>1</sup>
    - <sup>3</sup>[¹(2)¹] (3)³ In addition, the ¹municipal¹ governing body, or the entity serving as its administrator, may use funding through private entities ² or public entities² to finance the ¹PACE¹ program ³;

\*"pursuant to the Local"
Authorities Fiscal Control
Law, P.L.1983, c.313<sup>41</sup>
(C.40A:5A-1 et seq.)"<sup>42</sup>
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\*issued by a county improvement authority

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      provided that no such funding shall be guaranteed or secured by the
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      full faith and credit of any public entity, including the State of New
                 Funds for the <sup>1</sup>[purchase and installation of water
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      conservation projects, flood resistant construction projects,
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      hurricane resistant construction projects, storm shelter projects, safe
      room projects, renewable energy systems, and energy efficiency
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      improvements shall be loaned implementation of PACE projects
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      shall be made available to property owners in exchange for a
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      <sup>1</sup>[clean energy and storm resistance] PACE<sup>1</sup> special assessment on
      the property pursuant to section 1 of P.L.2011, c.187 (C.40:56-1.4)
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      [, to be paid quarterly]. <sup>1</sup>[In the case of financing provided by
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      bonds issued by a county improvement authority, or by the
      municipality through the issuance of municipal bonds, the clean
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      energy and storm resistance The PACE special assessment shall
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      be used to repay the <sup>1</sup>debt service on the <sup>1</sup> bonds <sup>1</sup>or other <sup>2</sup>public
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      entity or private entity financing<sup>2</sup> obligations and the project costs<sup>1</sup>.
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      In the case of financing provided by the municipality through the
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      issuance of municipal bonds, the clean energy special assessment
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      shall be used to repay the bonds. I In the case of financing
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      through private entities, repayment shall also be completed through
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      the clean energy and storm resistance special assessment. 1
         <sup>1</sup>d. A property owner who <sup>3</sup>[purchases and]<sup>3</sup> installs a
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      renewable energy system under the program may also 1, if
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      permitted by the municipality, assign or transfer any solar
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      renewable energy certificates or other renewable energy
      <sup>1</sup>certificates or <sup>1</sup> credits that accrue to the property owner from the
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      operation of the system to the municipality [or], the county
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      improvement authority <sup>2</sup>, other public entity<sup>2</sup>, or the private entity
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      <sup>1</sup>[to repay the loan for the system], as applicable, which has
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      financed the PACE project. If any solar renewable energy
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      certificates or other renewable energy certificates or credits are
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      assigned or transferred to a municipality, 3 county, 2 county
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      improvement authority, <sup>2</sup>other public entity, <sup>2</sup> or private <sup>2</sup>[or non-
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      profit 1 entity, the municipality, 3 county, 3 county improvement
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      authority, <sup>2</sup>other public entity, <sup>2</sup> or private <sup>2</sup>[or non-profit] <sup>2</sup> entity is
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      authorized to sell, grant, assign, convey or otherwise dispose of its
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      interest in the certificates or credits to repay the bonds or The
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      obligations and the project costs<sup>1</sup>. The Director of the Division of the Division of
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      of Local Government Services in the Department of CommunityLocal Government Services
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      Affairs shall coordinate efforts with the Board of Public Utilities ton
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      ensure that the amount of financing made available by local the Department of
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      programs authorized pursuant to [this act] P.L.2011, c.187

Affairs shall coordinate
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      (C.40:56-1.4 et al.), is in accordance with limits set from time toefforts with the Board of
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      time by the Board of Public Utilities in order to ensure that loca Public Utilities to ensure
      programs to fund projects categorized as renewable energy systemsthat local programs to fund
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                                                                            projects categorized as
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projects categorized as renewable energy systems and energy efficiency improvements further the goals of the Office of Clean Energy in the Board of Public

and energy efficiency improvements further the goals of the Office
 of Clean Energy in the Board of Public Utilities.

- b. As used in [this section,] <u>P.L.2011</u>, <u>c.187</u> (<u>C.40:56-1.4 et al.</u>):
- 5 <u>"Director" means the Director of the Division of Local</u>
  6 <u>Government Services in the Department of Community Affairs.</u>

"Flood resistant construction project" means a project that mitigates the likelihood of substantial flood damage, including but not limited to the installation of break-away walls and building elevation alterations, following standards that the director deems appropriate.

"Hurricane resistant construction project" means an improvement that brings a component of a structure into compliance with the standards for a "wind-borne debris region" under the State Uniform Construction Code, or another standard that the director deems appropriate.

"Safe room project" or "storm shelter project" means an improvement that creates a hardened structure specifically designed to meet criteria set forth by the Federal Emergency Management Agency and provide "near-absolute protection" in extreme weather events, including tornadoes and hurricanes, or another standard that the director deems appropriate.

"**[**solar**]** Solar renewable energy certificate" shall have the same meaning as set forth in section 3 of P.L.1999, c.23 (C.48:3-51).

"Water conservation project" means an alteration or upgrade of a facility or equipment that reduces water consumption, maximizes the efficiency of water use, or reduces water loss, following standards that the director deems appropriate.

c. The Director of the Division of Local Government Services in the Department of Community Affairs, in consultation with the Director of the Division of Codes and Standards in the Department of Community Affairs shall establish standards for flood resistant construction projects, hurricane resistant construction projects, safe room projects, storm shelter projects, and water conservation projects. 11

36 (cf: P.L.2011, c.187, s.2)

 ${}^{1}$ [3.]  ${}^{2}$ [4. ${}^{1}$ ] 5. ${}^{2}$  Section 3 of P.L.2011, c.187 (C.40:56-13.2) is amended to read as follows:

3. a. <sup>1</sup> [Upon application to and approval by the Director of the Division of Local Government Services in the Department of Community Affairs, the governing body of a municipality may establish the amounts of money to be expended by the municipality for the improvements authorized in sections 1 and 2 of P.L.2011, c.187 (C.40:56-1.4 and C.40:56-13.1). Any amount so appropriated may be raised by the issuance of clean energy special assessment bonds by the municipality. In making the appropriation, the governing body may designate the particular projects to be financed

- 1 to which the moneys shall be applied.] Notwithstanding any
- 2 provision of chapter 56 of Title 40 of the Revised Statutes
- 3 (R.S.40:56-1 et seq.), or any other law to the contrary, a
- 4 municipality shall follow the following process to establish and
- 5 implement a PACE program:
- 6 (1) A municipality may adopt an ordinance pursuant to
- 7 R.S.40:49-2 to establish a PACE program without complying with
- 8 the publication, notice, and other requirements applicable to
- 9 ordinances providing for local improvements otherwise required
- 10 pursuant to R.S.40:49-6.
- 11 (2) The municipal ordinance may, but shall not be required to,
- 12 \*\*Iset eligibility criteria for participation in the PACE program,]\*\*
- 13 <u>establish a form of special assessment agreement to be entered into</u>
- 14 with PACE program participants, and identify whether the PACE
- program will be implemented, financed, and managed by the
- municipality <sup>3</sup>county <sup>3</sup> or by a county improvement authority <sup>3</sup>, or
- by another public entity or private entity<sup>3</sup>. In lieu of including
- 18 such information in the ordinance establishing the PACE program,
- 19 the municipality may instead provide that one or more such items
- 20 <u>shall be established through a subsequent municipal resolution.</u>
- 21 (3) The municipal ordinance shall prescribe criteria for
- 22 participation in the PACE program at the time of the initial
- financing, which criteria shall include, at a minimum, the following:

  (a) that PACE financing recipients are either the legal owners of the
- (a) that PACE financing recipients are either the legal owners of the
   underlying property or provide the written consent of the legal
- 26 owners of the underlying property, are current on mortgage and
- 27 property tax payments with respect to the underlying property, and
- 28 are not the subject of a default or in bankruptcy proceedings, and
- 29 (b) an appropriate ratio of the assessment to the value of the
- 30 property, but in no circumstance may the combination of a PACE
- 31 <u>financing and the existing loan-to-value ratio on a property exceed</u>
- 32 <u>100 percent.</u> The ordinance may establish standards for the
- 33 <u>maximum amount, or duration of PACE special assessments, or</u>
- 34 both, but in no event shall the maximum duration of a PACE special
- 35 assessment exceed 30 years.<sup>1</sup>
- b. <sup>1</sup>[Clean energy and storm resistance special assessments and
- 37 bonds issued to finance them shall be issued and shall be generally
- 38 subject to R.S.40:56-21 et seq., as the director shall determine to be
- 39 applicable. The amount of a PACE special assessment shall be a
- 40 specific amount, not to exceed the project costs of the PACE
- 41 project. The specific amount of a PACE special assessment, which
- 42 shall be consented to by the property owner by its execution of a
- special assessment agreement in the form promulgated by the municipality, shall be deemed the benefit conferred with respect to
- 45 the property and shall be in lieu of the amount being determined by
- any other procedures contained in this Title otherwise applicable to
- determining the actual benefit conferred on the property. No other

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     confirmation or determination of the amount of the PACE special
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     assessment, including, but not limited to the procedure set forth at
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     R.S.40:56-30, shall be required.<sup>1</sup>
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        c. <sup>1</sup>[The director is authorized and empowered to take such
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     action as deemed necessary and consistent with the intent of Ithis
     act P.L.2011, c.187 (C.40:56-1.4 et al.) to implement its * "Subject to the written
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     provisions.] A PACE special assessment shall be a single consent of all prior
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     continuous first lien on the property against which the PACE lienholders, a"
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     special assessment agreement is recorded, on and after the date of
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     recordation of the agreement. Upon recordation <sup>3</sup>[2by the clerk of
     the municipality<sup>2</sup>]<sup>3</sup> of the PACE special assessment agreement
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     <sup>3</sup>[<sup>2</sup>with the clerk] in the land records<sup>3</sup> of the county in which the
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     property is located<sup>2</sup>, the lien thereof shall be perfected for all
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     purposes in accordance with law and the lien shall be a continuous
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     first lien upon the real estate described in the assessment,
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     paramount to all prior or subsequent alienations and descents of
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     such real estate or encumbrances thereon, except subsequent taxes
     or assessments, without any additional notice, recording, filing,
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     continuation filing or action, until payment in full of the PACE
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     special assessment, notwithstanding any mistake in the name or
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     names of any owner or owners, or any omission to name any owner
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     or owners who are unknown, and notwithstanding any lack of form
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     therein, or in any other proceeding which does not impair the
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     substantial rights of the owner or owners or other person or persons
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     having a lien upon or interest in any such real estate. Any
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     confirmation of the amount of the assessment by the governing
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     body or by the court shall be considered as determining the amount
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     of the existing lien and not as establishing the lien. All assessments
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     shall be presumed to have been regularly assessed and confirmed
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     and every assessment or proceeding preliminary thereto shall be
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     presumed to have been regularly made or conducted until the
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     contrary be shown. A PACE special assessment shall not be
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     considered an "equivalent consensual security interest" for the
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     purposes of the "New Jersey Residential Mortgage Lending Act,"
     sections 1 through 39 of P.L.2009, c.53 (C.17:11C-51 et seq.).
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     PACE special assessments shall be treated as governmental liens
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     rather than contractual liens for all purposes of law.
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        d. The funds to implement a PACE project may be disbursed to
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     the property owner at execution of the special assessment
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     agreement, or may be disbursed in installments over time. Such
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     funds shall not constitute public funds, and shall not be subject to
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     the laws governing public funds, including but not limited to laws
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     regarding the receipt, expenditure, deposit, investment or
     appropriation of the same. PACE projects shall not be considered
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     "facilities" or "public facilities," within the meaning of the "county
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improvement authorities law," P.L.1960, c.183 (C.40:37A-44 et

seq.). Payments of PACE special assessments shall be due on

February 1, May 1, August 1 and November 1 in each year, and shall commence as set forth in the PACE special assessment

3 agreement. It is not required that a PACE project be completed in

4 order for the obligation to make payments of the PACE special

5 <u>assessment to commence</u>. To the extent that upon completion of the

PACE project, funds remain which have not been disbursed to the

7 property owner for <sup>2</sup>a<sup>2</sup> PACE project, those funds on hand shall be

8 <u>used to reduce the amount of the PACE special assessment. To the</u>

9 extent that during the implementation of a PACE project, it

10 becomes apparent that additional funds may be needed to complete

11 the PACE project, the municipality and the property owner may

12 enter into a supplemental special assessment agreement for the

13 <u>additional amount. Upon recordation of the supplemental special</u>

14 <u>assessment agreement, payments required to be made pursuant to</u>

the supplemental PACE special assessment for the completion of

16 the PACE project shall be a continuous lien against the property in

17 <u>accordance with subsection c. of this section.</u>

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e. When any payment of a PACE special assessment shall not be made within 30 days after the time when that payment shall have become due, interest thereon shall be imposed at the same rate as may be imposed upon unpaid property taxes in the municipality, and collected and enforced in the same manner as unpaid property taxes, including by accelerated tax sale if the municipality shall enforce collection of its unpaid property taxes through accelerated tax sale. However, the balance due on PACE special assessments shall not be subject to acceleration in the event of a default in payment. <sup>2</sup>Notwithstanding any other provision of law, in the event that any lien on the property shall be exposed to tax sale, pursuant to the "tax sale law," R.S.54:5-1 et seq., and any such lien is struck off and sold to the municipality, the PACE special assessment shall survive any subsequent action to foreclose the right of redemption and continue as a first lien upon the real estate described in the assessment, paramount to all prior or subsequent alienations and descents of such real estate or encumbrances thereon, except subsequent taxes or assessments 3, and provided that, while the municipality holds such lien or owns such property, the municipality shall not be responsible for or required to make any payment in furtherance of or to satisfy any such PACE special  $assessment^{3}$ .

f. PACE special assessments may be assigned directly by the municipality <sup>2</sup>, and any assignee thereof, <sup>2</sup> as security for the repayment of <sup>2</sup>:

43 (1)<sup>2</sup> bonds or other obligations issued by the municipality <sup>3</sup>,
44 county or the county improvement authority to finance the PACE
45 projects <sup>2</sup>, and

46 (2) if a PACE project is financed by a <sup>3</sup>[county improvement authority, other] <sup>3</sup> public entity <sup>3</sup>[.] <sup>3</sup> or private entity, any

1 obligations of a property owner with respect to such PACE project to such private entity or public entity, or any assignee thereof<sup>2</sup>. 2

Notwithstanding any law to the contrary, the assignment shall be 3 4 an absolute assignment of all of the municipality's right, title and 5 interest in and to the PACE special assessment, along with the 6 rights and remedies provided to the municipality under the special 7 assessment agreement, including, but not limited to, right to direct 8 the collection of payments due. PACE special assessments assigned 9 as provided hereunder shall not be included in the general funds of 10 the municipality, or be subject to any laws regarding the receipt, deposit, investment or appropriation of public funds, and shall 11 12 retain such status notwithstanding enforcement of the assessment by 13 the municipality or assignee as provided herein. In the case of a 14 municipality which is otherwise subject to tax or revenue sharing 15 pursuant to law and which assigns PACE special assessments as set forth in this section, such PACE special assessments shall not be 16 17 considered part of the tax or revenue sharing formula or calculation 18 of municipal revenues for the purpose of determining whether that 19 municipality is obligated to make payment to, or receive a credit 20 from, any tax sharing or revenue sharing pool.

-Notwithstanding--any--other--law--to--the--eontrary,-a -municipality<sup>3</sup>,-county<sup>3</sup> or county-improvement authority, or <sup>3</sup>[both] -, any of them 3, as applicable, shall have the power to enter into any - Department of and all agreements as may be necessary or desirable to effectuate 25 -- the purposes of P.L.2011, c.187 (C.40.56-1.4 et al.), on such terms 26 -<u>and-conditions-as-the-municipality-</u>3,-county 27 -- improvement - authority - shall - deem - reasonable, - with - or - without 28 --- public-bidding.1-

<sup>2</sup>h. In the event of any inconsistency between the provisions of P.L.2011, c.187 (C.40:56-1.4 et al.) <sup>3</sup>as modified by P.L. c. (C. ) (pending before the Legislature as this bill)<sup>3</sup>, with respect to a PACE special assessment, and the provisions of chapter 56 of Title 40 of the Revised Statutes, or any other law, the provisions of P.L.2011, c.187 (C.40:56-1.4 et al.) shall control.<sup>2</sup> (cf: P.L.2011, c.187, s.3)

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<sup>2</sup>[15.] 6.<sup>2</sup> Section 11 of P.L.1960, c.183 (C.40:37A-54) is amended to read as follows:

11. The purposes of every authority shall be (a) provision within the county or any beneficiary county of public facilities for use by the State, the county or any beneficiary county, or any municipality in any such county, or any two or more or any subdivisions, departments, agencies or instrumentalities of any of the foregoing for any of their respective governmental purposes, (b) provision within the county or any beneficiary county of public facilities for use as convention halls, or the rehabilitation, improvement or enlargement of any convention hall, including appropriate and

\*"The Director of the Division of Local **Government Services** in the Community Affairs may adopt rules and regulations pursuant to the provisions of the Administrative Procedure Act, P.L.1968, c.410 (C.52:14B-1 et seq.), as deemed necessary to implement this Act."

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1 desirable appurtenances located within the convention hall or near, 2 adjacent to or over it within boundaries determined at the discretion 3 of the authority, including but not limited to office facilities, 4 commercial facilities, community service facilities, parking 5 facilities, hotel facilities and other facilities for the accommodation 6 and entertainment of tourists and visitors, (c) provision within the county or any beneficiary county of structures, franchises, 7 8 equipment and facilities for operation of public transportation or for 9 terminal purposes, including development and improvement of port 10 terminal structures, facilities and equipment for public use in 11 counties in, along or through which a navigable river flows, (d) 12 provision within the county or any beneficiary county of structures 13 or other facilities used or operated by the authority or any 14 governmental unit in connection with, or relative to development 15 and improvement of, aviation for military or civilian purposes, 16 including research in connection therewith, and including structures 17 or other facilities for the accommodation of passengers, (e) 18 provision within the county or any beneficiary county of a public 19 facility for a combination of governmental and nongovernmental 20 uses; provided that not more than 50% of the usable space in any 21 such facility shall be made available for nongovernmental use under 22 a lease or other agreement by or with the authority, (f) acquisition 23 of any real property within the county or any beneficiary county, 24 with or without the improvements thereof or thereon or personal 25 property appurtenant or incidental thereto, from the United States of 26 America or any department, agency or instrumentality heretofore or 27 hereafter created, designated or established by or for it, and the 28 clearance, development or redevelopment, improvement, use or 29 disposition of the acquired lands and premises in accordance with the provisions and for the purposes stated in <sup>2</sup>[this act] the "county" 30 improvement authorities law," P.L.1960, c.183 (C.40:37A-44 et 31 seq.)<sup>2</sup>, including the construction, reconstruction, demolition, 32 33 rehabilitation, conversion, repair or alteration of improvements on 34 or to said lands and premises, and structures and facilities incidental 35 to the foregoing as may be necessary, convenient or desirable, (g) 36 acquisition, construction, maintenance and operation of garbage and 37 solid waste disposal systems for the purpose of collecting and 38 disposing of garbage, solid waste or refuse matter, whether owned 39 or operated by any person, the authority or any other governmental 40 unit, within or without the county or any beneficiary county, (h) the 41 improvement, furtherance and promotion of the tourist industries 42 and recreational attractiveness of the county or any beneficiary 43 through the planning, acquisition, construction, 44 improvement, maintenance and operation of facilities for the 45 recreation and entertainment of the public, which facilities may 46 include, without being limited to, a center for the performing and 47 visual arts, (i) provision of loans and other financial assistance and 48 technical assistance for the construction, reconstruction, demolition,

1 rehabilitation, conversion, repair or alteration of buildings or 2 facilities designed to provide decent, safe and sanitary dwelling 3 units for persons of low and moderate income in need of housing, 4 including the acquisition of land, equipment or other real or 5 personal properties which the authority determines to be necessary, 6 convenient or desirable appurtenances, all in accordance with the 7 provisions of this act, as amended and supplemented, (j) planning, 8 initiating and carrying out redevelopment projects for the 9 elimination, and for the prevention of the development or spread of 10 blighted, deteriorated or deteriorating areas and the disposition, for 11 uses in accordance with the objectives of the redevelopment project, 12 of any property or part thereof acquired in the area of such project, 13 (k) any combination or combinations of the foregoing or following, and (l) subject to the prior approval of the Local Finance Board, the 14 15 planning, design, acquisition, construction, improvement, 16 renovation, installation, maintenance and operation of facilities or 17 any other type of real or personal property within the county for a 18 corporation or other person organized for any one or more of the 19 purposes described in subsection a. of N.J.S.15A:2-1 except those 20 facilities or any other type of real or personal property which can be 21 financed pursuant to the provisions of P.L.1972, c.29 (C.26:2I-1 et 22 seq.) as amended. A county improvement authority shall also have 23 as its purpose the pooling of loans for any local governmental units 24 within the county or any beneficiary county that are refunding 25 bonds in order to achieve more favorable interest rates and terms 26 for those local governmental units. A county improvement 27 authority shall also have as its purpose the implementation, 28 management, oversight, administration, and financing of a PACE 29 program, as defined in section 1 of P.L., c. (C.) (pending before the Legislature as this bill).<sup>1</sup> 30 31

(cf: P.L.2002, c.42, s.8)

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# ${}^{1}$ **[**4.**]** ${}^{2}$ **[**6. ${}^{1}$ **]** $\underline{7}$ . Section 12 of P.L.1960, c.183 (C.40:37A-55) is amended to read as follows:

- 12. Every authority shall be a public body politic and corporate constituting a political subdivision of the State established as an instrumentality exercising public and essential governmental functions to provide for the public convenience, benefit and welfare and shall have perpetual succession and, for the effectuation of its purposes, have the following additional powers:
- (a) To adopt and have a common seal and to alter the same at pleasure;
- (b) To sue and be sued;
- (c) To acquire, hold, use and dispose of its facility charges and other revenues and other moneys;
- (d) To acquire, rent, hold, use and dispose of other personal property for the purposes of the authority;

- Subject to the provisions of section 26 of [this act] (e) P.L.1960, c.183 (C.40:37A-69), to acquire by purchase, gift, condemnation or otherwise, or lease as lessee, real property and easements or interests therein necessary or useful and convenient for the purposes of the authority, whether subject to mortgages, deeds of trust or other liens or otherwise, and to hold and to use the same, and to dispose of property so acquired no longer necessary for the purposes of the authority; provided that the authority may dispose of such property at any time to any governmental unit or person if the authority shall receive a leasehold interest in the property for such term as the authority deems appropriate to fulfill its purposes;
  - (f) Subject to the provisions of section 13 of **[**this act**]** P.L.1960, c.183 (C.40:37A-56), to lease to any governmental unit or person, all or any part of any public facility for such consideration and for such period or periods of time and upon such other terms and conditions as it may fix and agree upon;

- (g) To enter into agreements to lease, as lessee, public facilities for such term and under such conditions as the authority may deem necessary and desirable to fulfill its purposes, and to agree, pursuant thereto, to be unconditionally obligated to make payments for the term of the lease, without set-off or counterclaim, whether or not the public facility is completed, operating or operable, and notwithstanding the destruction of, damage to, or suspension, interruption, interference, reduction or curtailment of the availability or output of the public facility to which the agreement applies;
- (h) To extend credit or make loans to any governmental unit or person for the planning, design, acquisition, construction, equipping and furnishing of a public facility, upon the terms and conditions that the loans be secured by loan and security agreements, mortgages, leases and other instruments, the payments on which shall be sufficient to pay the principal of and interest on any bonds issued for the purpose by the authority, and upon such other terms and conditions as the authority shall deem reasonable;
- (i) Subject to the provisions of section 13 of [this act] P.L.1960, c.183 (C.40:37A-56), to make agreements of any kind with any governmental unit or person for the use or operation of all or any part of any public facility for such consideration and for such period or periods of time and upon such other terms and conditions as it may fix and agree upon;
- (j) (1) To borrow money and issue negotiable bonds or notes or other obligations and provide for and secure the payment of any bonds and the rights of the holders thereof, and to purchase, hold and dispose of any bonds;
- (2) To issue bonds, notes or other obligations to provide funding <sup>1</sup> [to a municipality , or to an entity serving as the municipality's administrator, that finances the purchase and installation of water

- 1 conservation projects, flood resistant construction projects,
- 2 <u>hurricane resistant construction projects, storm shelter projects, safe</u>
- 3 room projects, renewable energy systems, and energy efficiency
- 4 improvements for the implementation of PACE projects by
- 5 property owners as provided in section 2 of P.L.2011, c.187
  - (C.40:56-13.1) <sup>1</sup>, and to manage, oversee, administer, implement,
- 7 and finance PACE programs pursuant to subsection b. of section 2
- 8 of P.L.2011, c.187  $(C.40:56-13.1)^1$ ;

- (k) To apply for and to accept gifts or grants of real or personal property, money, material, labor or supplies for the purposes of the authority from any governmental unit or person, and to make and perform agreements and contracts and to do any and all things necessary or useful and convenient in connection with the procuring, acceptance or disposition of such gifts or grants;
- (1) To determine the location, type and character of any public facility and all other matters in connection with all or any part of any public facility which it is authorized to own, construct, establish, effectuate or control;
- (m) To make and enforce bylaws or rules and regulations for the management and regulation of its business and affairs and for the use, maintenance and operation of any public facility, and to amend the same;
- (n) To do and perform any acts and things authorized by <sup>2</sup>[this act] the "county improvement authorities law," P.L.1960, c.183 (C.40:37A-44 et seq.), <sup>2</sup> under, through or by means of its own officers, agents and employees, or by contract with any governmental unit or person;
- (o) To acquire, purchase, construct, lease, operate, maintain and undertake any project and to fix and collect facility charges for the use thereof;
- (p) To mortgage, pledge or assign or otherwise encumber all or any portion of its revenues and other income, real and personal property, projects and facilities for the purpose of securing its bonds, notes and other obligations or otherwise in furtherance of the purpose of <sup>2</sup>[this act] the "county improvement authorities law," P.L.1960, c.183 (C.40:37A-44 et seq.)<sup>2</sup>;
- (q) To extend credit or make loans to redevelopers for the planning, designing, acquiring, constructing, reconstructing, improving, equipping and furnishing any redevelopment project or redevelopment work;
- (r) To conduct examinations and investigations, hear testimony and take proof, under oath at public or private hearings of any material matter, require the attendance of witnesses and the production of books and papers and issue commissions for the examination of witnesses who are out of the State, unable to attend, or excused from attendance;

- (s) To authorize a committee designated by it consisting of one or more members, or counsel, or any officer or employee to conduct any such investigation or examination, in which case such committee, counsel, officer or employee shall have power to administer oaths, take affidavits and issue subpoenas or commissions;
  - (t) To enter into any and all agreements or contracts, execute any and all instruments, and do and perform any and all acts or things necessary, convenient or desirable for the purposes of the authority or to carry out any power expressly given in <sup>2</sup>[this act] the "county improvement authorities law," P.L.1960, c.183 (C.40:37A-44 et seq.), <sup>2</sup> subject to the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.); and
  - (u) To pool loans for any local governmental units within the county or any beneficiary county that are refunding bonds and do and perform any and all acts or things necessary, convenient or desirable for the purpose of the authority to achieve more favorable interest rates and terms for those local governmental units.

(cf: P.L.2011, c.187, s.4)

<sup>1</sup>[5.] <sup>2</sup>[7.<sup>1</sup>] <u>8.</u><sup>2</sup> This act shall take effect <sup>1</sup>[on the first day of the fourth month next following enactment, but the Director of the Division of Local Government Services in the Department of Community Affairs may take such anticipatory action in advance thereof as shall be necessary for the implementation of this act]

26 <u>immediately</u><sup>1</sup>: "on the first day of the fourth month next following enactment."